

**IN THE UNITED STATES DISTRICT COURT FOR THE
EASTERN DISTRICT OF MISSOURI**

MULU SIUM GEBREGERGISH, A# 066 062
227,

1117 Olivaire Ln
Olivette, MO 63132

Plaintiff,

v.

UNITED STATES DEPARTMENT OF
STATE,

Serve: Executive Office
Office of the Legal Adviser
Suite 5.600
600 19th St. NW
Washington, DC 20522

U.S. EMBASSY IN ASMARA, ERITREA,

Serve: Executive Office
Office of the Legal Adviser
Suite 5.600
600 19th St. NW
Washington, DC 20522

ANTONY BLINKEN, United States Secretary
of State,

Serve: Executive Office
Office of the Legal Adviser
Suite 5.600
600 19th St. NW
Washington, DC 20522

and;

STEVEN C. WALKER, Charge d’Affaires
of the United States at the U.S. Embassy in
Asmara, Eritrea,

Serve: Executive Office

Case No. 4:22-cv-137

Office of the Legal Adviser
Suite 5.600
600 19th St. NW
Washington, DC 20522

Defendants.

**COMPLAINT IN THE NATURE OF MANDAMUS ARISING FROM DEFENDANTS’
REFUSAL TO ADJUDICATE PLAINTIFF’S IMMIGRANT VISA APPLICATION**

Plaintiff Mulu Sium Gebregergish respectfully requests that this Honorable Court issue a writ of mandamus compelling Defendants to adjudicate a long-delayed alien relative visa application.

PARTIES

1. Plaintiff Mulu Sium Gebregergish is a Lawful Permanent Resident.
2. Plaintiff’s son Samuel Beyene is a citizen of Ethiopia, currently residing in Eritrea.
3. Defendant Department of State (hereinafter sometimes referred to as “the DOS”) is the agency of the United States that is responsible for communicating with the DHS and managing Defendant Embassy of the United States in Asmara, Eritrea, and which is responsible for implementing the immigrant visa provisions of the law.
4. Defendant Embassy of the United States in Asmara, Eritrea (hereinafter sometimes referred to as “the Embassy”) is a component of the DOS that is responsible for processing immigrant visa applications and implementing the immigrant and non-immigrant visa provisions of the law.
5. Defendant Antony Blinken, the U.S. Secretary of State, is the highest ranking official within the DOS. Blinken is responsible for the implementation of the INA and for ensuring compliance with applicable federal laws, including the APA. Blinken is sued in his official capacity as an agent of the government of the United States.
6. Defendant Steven C. Walker is Charge d’Affaires of the United States at the U.S.

Embassy in Asmara, Eritrea. He is being sued in an official capacity as an agent of the government of the United States.

JURISDICTION AND VENUE

7. This Honorable Court has federal question jurisdiction over this cause pursuant to 28 U.S.C. § 1331, as it raises claims under the Constitution of the United States, the INA, 8 U.S.C. § 1101 et seq., and the APA, 5 U.S.C. § 701 et seq, in conjunction with the Mandamus Act, 28 USC § 1361.

8. Venue is proper pursuant to 28 U.S.C. § 1391(e)(1) because (1) Defendants are agencies of the United States or officers or employees thereof acting in their official capacity or under color of legal authority; (2) no real property is involved in this action, and; (3) the Defendants all maintain offices within this district.

9. This Honorable Court is competent to adjudicate this case, notwithstanding the doctrine of consular non-reviewability, *see United States ex rel. Knauff v. Shaughnessy*, 338 U.S. 537 (1950), because Defendants have not made any decision in regard to Samuel Beyene's visa application.

FACTS COMMON TO ALL CLAIMS FOR RELIEF

10. Mulu Sium Gebregergish is the mother of Samuel Beyene and is the visa petitioner for Samuel Beyene's immigrant visa application.

11. Under federal immigration law, USCIS is authorized to approve an alien relative visa application filed by a Lawful Permanent Resident and to issue an immigrant visa to allow the alien relative to enter the U.S. and obtain lawful permanent resident status.

12. Samuel Beyene is a citizen of Ethiopia, born in Eritrea. Both are predominantly Muslim countries.

13. Mulu Sium Gebregergish filed a visa petition for Samual Beyene with the USCIS on January 5, 2019. The receipt number is WAC1890105506.

14. Plaintiff paid, and Defendants accepted, all applicable filing and visa fees.

15. USCIS purportedly approved Plaintiff's I-130 alien relative visa petition on August 2, 2019.

16. The case should have then been sent to the National Visa Center (NVC), a part of the U.S. Department of State for visa processing. The NVC received the approved I-130 petition on October 2, 2019 and assigned Case Number ASM2019775001 to this case. Upon information and belief, the NVC completed its processing of the case and sent it to the U.S. Embassy in Asmara, Eritrea for an interview.

17. The State Department has not conducted Samual Beyene's visa interview and the agency has refused to issue a decision on this case.

18. Mulu Sium Gebregergish has made repeated attempts to obtain a decision in this matter without involving this honorable Court. Plaintiff has contacted the embassy multiple times. This has led nowhere.

FIRST CLAIM FOR RELIEF
(Agency Action Unlawfully Withheld and Unreasonably Delayed)

For their first claim for relief against all Defendants, Plaintiff alleges and states as follows:

19. Plaintiff realleges and incorporates by reference the foregoing paragraphs as though fully set out herein.

20. The APA requires that "[w]ith due regard for the convenience and necessity of the parties or their representatives and within a reasonable time, each agency shall proceed to conclude a matter presented to it." 5 U.S.C. § 555(b). Section 555(b) creates a non-discretionary duty to conclude agency matters. *Litton Microwave Cooking Prods. v. NLRB*, 949 F.2d 249, 253 (8th Cir.

1991). A violation of this duty is a sufficient basis for mandamus relief.

21. The APA permits this Honorable Court to “compel agency action unlawfully withheld or unreasonably delayed.” 5 U.S.C. § 706(1).

22. The Defendants have refused to adjudicate Plaintiff’s application and to issue the requested visa application.

23. The DOS regularly works with the DHS when carrying out background and security investigations that are delayed by administrative processing.

24. The DHS has a policy, known as the “Controlled Application Review and Resolution Program” (hereinafter sometimes referred to as “the CARRP”) that intentionally delays the applications of applicants such as Samual Beyene due to security concerns.

25. On information and belief, Plaintiff alleges that the Defendants are intentionally delaying a response to the DOS in regard to Samual Beyene’s visa application pursuant to the CARRP program. Plaintiff alleges that this delay is due to Samual Beyene being from a predominantly Muslim country.

26. Upon information and belief, Plaintiff alleges that the USCIS and the DOS are and have been complicit in the delay in processing Samual Beyene’s visa application.

27. Since 2008, the Defendants have used CARRP—an internal policy that has neither been approved by Congress nor subjected to public notice and comment—to investigate and adjudicate applications deemed to present potential “national security concerns.” CARRP prohibits USCIS field officers from approving an application with a potential “national security concern,” instead directing officers to deny the application or delay adjudication—often indefinitely—in violation of the INA.

28. CARRP’s definition of “national security concern” is far more expansive than the

security-related ineligibility criteria for immigration applications set forth by Congress in the INA. Rather, CARRP identifies “national security concerns” based on deeply-flawed and expansive government watchlists, and other vague and overbroad criteria that bear little, if any, relation to the security-related statutory ineligibility criteria. The CARRP definition casts a net so wide that it brands innocent, law-abiding residents, like Samuel Beyene—none of whom pose a security threat—as “national security concerns” on account of innocuous activity and associations, and characteristics such as national origin.

29. Although the total number of people subject to CARRP is not known, USCIS data reveals that between FY2008 and FY2012, more than 19,000 people from twenty-one Muslim-majority countries or regions were subjected to CARRP.

30. Plaintiff alleges that Samuel Beyene’s application has been in administrative processing beyond a reasonable time period for completing administrative processing of their visa application.

31. The combined delay and failure to act on Samuel Beyene’s immigrant visa application is attributable to the failure of Defendants to adhere to their legal duty to avoid unreasonable delays under the INA and the applicable rules and regulations.

32. There are no alternative adequate or reasonable forms of relief available to Plaintiff.

33. Plaintiff has exhausted all available administrative remedies in pursuit of a resolution of this matter, including repeatedly requesting the processing of their case.

SECOND CLAIM FOR RELIEF
(Violation of Right to Due Process of Law)

For their second claim for relief against all Defendants, Plaintiff alleges and states as follows:

34. Plaintiff realleges and incorporates by reference the foregoing paragraphs as though

fully set out herein.

35. The right to fundamental fairness in administrative adjudication is protected by the Due Process Clause of the Fifth Amendment to the United States Constitution. Plaintiff may seek redress in this Court for Defendants' combined failures to provide a reasonable and just framework of adjudication in accordance with applicable law.

36. The combined delay and failure to act by Defendants has violated the due process rights of Plaintiff.

37. The combined delay and failure to act by Defendants has irrevocably harmed Plaintiff by causing a family separation between Plaintiff and Samual Beyene, among other ways.

REQUEST FOR RELIEF

WHEREFORE, Plaintiff Mulu Sium Gebregergish requests the following relief:

1. That this Honorable Court assume jurisdiction over this action;
2. Enter a judgment declaring that (a) CARRP violates the INA and its implementing regulations; Article 1, Section 8, Clause 4 of the United States Constitution; the Fifth Amendment to the United States Constitution; and the APA; and (b) Defendants violated the APA by adopting CARRP without promulgating a rule and following the process for notice and comment by the public;
3. Enjoin Defendants, their subordinates, agents, employees, and all others acting in concert with them from applying CARRP to the processing and adjudication of Plaintiff's immigration benefit applications;
4. Order Defendants to rescind CARRP because they failed to follow the process for notice and comment by the public;
5. That this Honorable Court issue a writ of mandamus compelling Defendants to

promptly complete all administrative processing within sixty days;

6. That this Honorable Court take jurisdiction of this matter and adjudicate Samuel Beyene's immigrant visa pursuant to this Court's declaratory judgment authority;

7. That this Honorable Court issue a writ of mandamus compelling Defendants to issue an immigrant visa to Samuel Beyene;

8. That this Honorable Court issue a writ of mandamus compelling Defendants to explain to Plaintiff the cause and nature of the delay and inform Plaintiff of any action that may be taken to accelerate processing of the visa application;

9. Attorney's fees, legal interests, and costs expended herein, pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412;

10. Such other and further relief as this Honorable Court may deem just and proper.

RESPECTFULLY SUBMITTED

February 4, 2022

/s/ James O. Hacking, III

James O. Hacking, III

MO Bar # 46728

Hacking Immigration Law, LLC

10900 Manchester Road, Suite 203

St. Louis, MO 63122

(O) 314.961.8200

(F) 314.961.8201

(E) jim@hackingimmigrationlaw.com

**ATTORNEYS FOR PLAINTIFF
MULU SIUM GEBREBERGERGISH**